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11 As dependence upon private money lenders is a major cause of direct or indirect alienation of land specific schemes have to be formulated for associating with each scheme of allotment of land so that the allottees do not have to depend upon the private money-lenders for making proper and economical use of the allotted land. It is also recommended that there may be a common Central Law/ Directives for providing (a) complete ban on transfer of land from SC/ST to non-SC/ST, including transfer of land through the process of marriage by non-SC/ST with SC/ST women (b) regulation of transfer of land from one SC person to another SC person or one ST person to another ST person, (c) rights of pre-emption in favour of SC/ST allottees of land and (d) prohibition of sale of land belonging to SC/ST by Financial Institutions and Government Agencies for realisation of their dues. Commission also recommends that a provision for deterrent punishment should be provided for those indulging in acquisition of tribal land and or re-alienation of lands restored to SC/ST people.

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12 Commission, therefore, recommends that Ministry of Welfare in consultation with the Ministry of Industries, Irrigation, Energy etc. should bring out Central directives to regulate the process of formulation and clearing of Projects to be set up in any part of the Country so that the vital issue relating to displacement and rehabilitation is properly taken care of by the concerned authorities. Commission further re-iterates its earlier recommendation that tribals (and others) displaced or likely to be displaced due to various projects should be made partners of the projects.

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CHAPTER VII. SERVICE SAFEGUARDS

1 The Commission recommends that the whole issue of reservation in services should be given a legal basis without any further delay, and the Bill may be introduced in the Parliament by the Ministry of Welfare as early as possible. The Ministry should ensure that a penal clause is incorporated in the proposed enactment, providing action against official responsible for deliberate misuse, misinterpretation or non-implementation of reservation policy. Alternatively, the President may consider issuing an ordinance so that the Constitutional safeguards provided to the Scheduled Castes and Scheduled Tribes to have a clear, unambiguous legal status.

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2 The Commission, therefore, strongly recommends that Ministry of HRD and UGC should take immediate remedial measure and ensure proper implementation of the reservation policy by the Universities including Delhi University

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3 UGC should evaluate the impact of the instructions of 9-10-96 and also that of the SRDs launched by the Universities.

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4 The Commission feels that such restriction of reservation policy is not in

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